



Florida  
**TaxWatch**



2016  
Budget Turkey  
Watch Report

*An analysis of the transparency and  
accountability of the budget process*

MARCH 2016



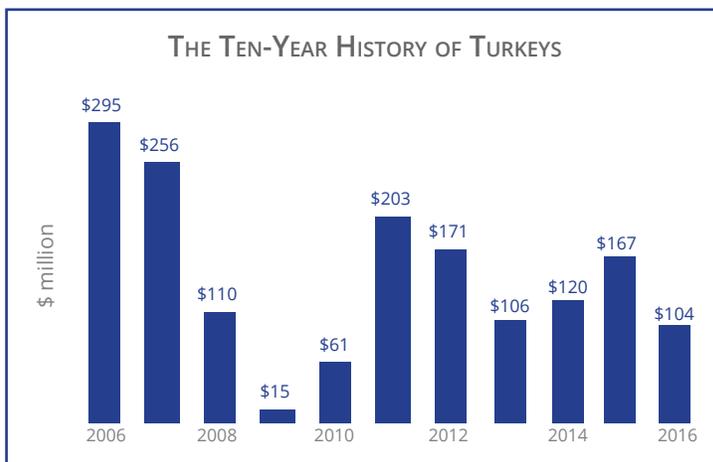
The *2016 Budget Turkey Watch Report: An analysis of the transparency and accountability of the budget process* is the result of an annual independent review of Florida's new budget by Florida TaxWatch. The Report promotes additional oversight and integrity in the state's budgeting process based on the principle that, because money appropriated by the Legislature belongs to the taxpayers of Florida, the process must be transparent and accountable, and every appropriation should receive deliberation and debate.

The budget review identifies appropriations that circumvent transparency and accountability standards in public budgeting. Each appropriation is scrutinized against a set of clearly defined criteria established by Florida TaxWatch.

Each year, the Budget Turkey Report consists of only a very small percentage of the state budget and this year represented just over 0.1 percent. The \$82.3 billion budget passed by the Florida House and Senate on March 11, 2016 contains 143 appropriations items worth \$104.9 million qualifying as Budget Turkeys.

This year saw fewer turkeys than last year - almost a quarter percent fewer items and more than a third less in dollar value. It is the smallest amount of Budget Turkeys since 2010. Moreover, 43 turkeys were in one line-item (Economic Development Transportation Projects). In many areas of the budget where local projects are often added late in the process, lawmakers showed some restraint. For example, in the areas of cultural, historic properties, and library grants, there were only two projects added during the conference committee process and the lists of approved projects that

went through the established competitive grant process were largely funded in their entirety.



*The annual Budget Turkey Report spotlights legislative projects placed in the budget without proper opportunity for public review and debate*

Overall, there was a reduction in new local projects added during the conference negotiations. Florida TaxWatch commends Appropriations Chairs Senator Tom Lee and Representative Richard Corcoran for actively trying to limit new projects.

This does not mean there were not plenty of member projects funded in the budget, but lawmakers did a better job on ensuring that they were vetted and incorporated into the budget during earlier appropriations committee meetings, which is what the Budget Turkey Watch report promotes.

## WHAT IS A BUDGET TURKEY

Budget Turkeys are items placed in individual line-items or accompanying proviso language that are appropriated without being fully scrutinized and subjected to the budget committee process. The Budget Turkey label does not signify judgment of a project's worthiness. Instead, the review focuses solely on the Florida budget process and the purpose of the Budget Turkey label is to ensure that all appropriations using public funds receive the deliberation, debate and accountability they deserve.

### *CRITERIA*

The Florida TaxWatch Budget Turkey criteria are clearly defined. Appropriations must violate sound budgeting practices in at least one of these ways to be designated as a Budget Turkey.

- A project that circumvents established review and selection processes or has completed the established process but is funded ahead of much higher priority projects (as determined by the selection process).
- Appropriations that are inserted in the budget during conference committee meetings, meaning they did not appear in either the final Senate or House budgets.
- Appropriations from inappropriate trust funds; duplicative appropriations; and appropriations contingent on legislation that did not pass.

## THE PURPOSE OF THE BUDGET TURKEY REPORT

Florida TaxWatch identifies Budget Turkeys to promote transparency in public budgeting, encourage meaningful legislative review of all appropriations, and facilitate the checks and balances within the budget process that are granted by the Constitution.

### *1. Promote transparency in public budgeting and Government in the Sunshine*

Projects first appearing in the budget process during conference are identified by Florida TaxWatch to expose the lack of transparency that occurs during the conference process. Projects that are added during conference are added to the budget without public debate, scrutiny, or vote—even by those Legislators who sit on the conference committees. Most of the individual decisions are made behind closed doors, violating the intent of Florida’s open government laws.

### *2. Encourage meaningful legislative review of all appropriations*

All appropriations should be subject to adequate public review, debate, and scrutiny, which require that all legislators have the opportunity to review proposed appropriations. When projects are added during conference, they have bypassed the normal appropriations subcommittee and committee process. The only legislators that have the ability to publicly vet these expenditures to any degree are those who sit on conference committees, shielding those appropriations from scrutiny by every member.

After the conference process, the full legislative body cannot adjust individual appropriations, they can only vote the entire budget up or down. Because the relative amount of total appropriations added in conference is such a small percentage of the Florida budget, few, if any, lawmakers will vote the budget down because of projects added in conference.

### *3. Facilitate the checks and balances within the budget process that are granted by the Florida Constitution*

The Florida Governor’s line-item veto authority is a protection afforded by the Florida Constitution

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#### *BUDGETING WITHOUT DISCIPLINE*

*Just as the Rule of Law is critically essential in a civil society, so is the integrity, transparency and accountability of the budget process to ensure the highest and best use of the taxpayers’ hard earned money.*

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as one of the checks and balances that allow for proper distribution of power in state government. However, another crucial element is the right and responsibility of Florida taxpayers to hold their elected officials accountable for budgeting decisions. Though all budget documents are available to the public, the complicated budget process creates a barrier that prevents all taxpayers from understanding this information. The Budget Turkey Report is intended to show taxpayers the result of this complicated process, where not all decisions are made in the sunshine.

## ENCOURAGING FAIRNESS IN THE APPROPRIATIONS PROCESS

Budget turkeys are also unfair to organizations and legislators who follow proper appropriations procedures. Some organizations that pursue funding through established grant application processes and have their allocation approved see their funding reduced or eliminated as new projects are added late in conference. In addition, some members who get their projects into either the House or Senate budget early saw can see their projects removed during conference, with a lack of available revenue often cited as the reason. Later, many projects, some that had never been publicly discussed before, are added to the final budget.

## OBSERVATIONS ON THE 2016 BUDGET PROCESS

As the eyes and ears of Florida's taxpayers, Florida TaxWatch staff attended every appropriations subcommittee meeting, every appropriations meeting, and each budget conference meeting of the 2016 Florida Legislature. While appropriations issues were generally questioned and debated in subcommittee and committee hearings, most conference committee meetings lasted less than 20 minutes (often much shorter) and included little or no questions or debate from members. Additionally, while conference committee meetings are required to have a one-hour meeting notice, materials were sometimes unavailable to the public until after the meeting already began.

During these brief and largely symbolic meetings, the state budget grew by \$1.3 billion over the total appropriated by the Senate and \$2.3 billion over the House budget proposal. New projects that never were deliberated were added in. As has been the case in recent years, two supplemental funding lists totaling more than \$100 million were introduced at the end of conference. These lists, one from the House and one from the Senate, were neither

read nor debated and contained increased “supplemental” funding for various items. These include existing, already-vetted items, many new items that were not part of any previous conference offers, committee or subcommittee debate, and some of which had been previously taken out in conference.

Due to the lack of open public debate, the conference process should be used exclusively to compromise when the two chambers disagree on funding levels and to decide whether an item funded by only one chamber should be included in the final state budget. Budget conference should not be the time to fund new items.

However, while some new projects and supplemental spending crept into the budget, Florida TaxWatch again applauds the efforts of the budget chairs and legislative leaders to significantly reduce the amount of new projects and supplemental funding introduced into the final proposal. Last year’s supplemental - or “sprinkle” - lists exceeded \$300 million. Both budget chairmen stated last year that they would work to improve transparency in the budgeting process and restrict the amount of new projects in future budgets. We’re pleased that they took action to do so this Legislative Session.

During the last couple years, there has seemed to be a renewed focus on transparency and accountability in the appropriations process. Beginning at the subcommittee level, some lawmakers made a concerted effort to embrace responsible public budgeting standards. Senator Jack Latvala, chairman of the Senate Transportation, Tourism, and Economic Development Appropriations Subcommittee, held an “open-mic” meeting to hear requests for public funds or member projects. Senators Don Gaetz and Bill Montford, chairman and vice-chairman of the Senate Education Appropriations subcommittee respectively, sent letters to each local educational entity that received funds in the current fiscal year asking for information to help determine how to best allocate resources in the upcoming year.

Representative Richard Corcoran, chairman of the House Appropriations Committee, asked members to submit an application for their local projects. While the push for more transparency is welcomed and appreciated by Florida taxpayers, more remains to be done.

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## RECOMMENDATIONS

To further promote the integrity of Florida's budget process, Florida TaxWatch offers these recommendations:

**Competitive Selection Processes** - There continues to be a large number of member and local projects added to the budget and the lack of a systematic review and selection process in some areas is becoming more and more apparent. Some areas in the budget routinely include a significant number of member projects. In most of these areas, Florida TaxWatch does not put projects that were included in either the House or Senate budget on the Turkey List. That doesn't mean they were properly vetted. To make sure that these projects compete for limited funding fairly and meet certain requirements to qualify for funding, **Florida TaxWatch recommends the Legislature create such a process in statute for these areas:**

- Economic Development Projects
- Housing and Community Development Projects
- Workforce Projects
- Water Projects
- School and Instructional Enhancements
- Private Colleges and Universities
- Mentoring/Student Assistance Initiatives
- Special Local Law Enforcement Projects

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*"Public money ought to be touched with the most scrupulous conscientiousness of honor. It is not the produce of riches only, but of the hard earnings of labor and poverty."*

*Thomas Paine*

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**Supplemental Funding Lists** – In recent years, the budget conference process ends with each chamber accepting the other chamber’s supplemental funding lists. This is done without public debate or discussion and the lists have been developed and agreed to in private. The list includes increased funding for some projects already in the budget but also new projects, some of which had not been discussed before. It is understandable that there can be some money left over when negotiations are finished. Adding money to existing projects in this way, while certainly not the best budget practice, is not as bad as adding new projects.

This year’s lists, worth just more than \$100 million, were much smaller than in the last two years, when more than \$300 million was appropriated this way. **Florida TaxWatch recommends the Legislature further restrict the use of supplemental lists, avoid adding new projects and consider a public process to develop and approve these lists, ensuring there is accountability.**

**Economic Development Transportation Projects (Road Fund)** - The Legislature created this program to fund transportation projects that promote economic development and growth. The Florida Department of Transportation (FDOT), with input from the Florida Department of Environmental Protection and Enterprise Florida, are supposed to review the projects and give final approval. The law contains requirements and criteria for evaluation. Earmarking projects bypasses this statutorily created process, and adding projects on top of the \$15 million allocated in the FDOT work program negatively affects approved existing projects. The amount of earmarked member projects has grown considerably. This year more than 40 projects, worth \$39 million, were earmarked. The extra \$25 million was added by reducing funding for resurfacing, preliminary engineering and intrastate construction. Almost all of the projects are not in the work program and some of the projects are local roads, which should not be funded with State Transportation Trust Fund dollars. Some are not the type of projects FDOT normally undertakes. **Florida TaxWatch recommends that the Legislature stop earmarking these projects to allow the process to decide which projects have the highest return on investment and to ensure they are considered within the state’s coordinated transportation planning process.**

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*FY2016-17 Budget Turkey List by Agency - 9*

*FY2016-17 Budget Turkey List by County - 14*

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*FY2016-17 Florida TaxWatch Turkey List*

ITEM #	DESCRIPTION	\$ GR	\$ TF	COUNTY	COMMENTS
<b>DEPARTMENT OF EDUCATION</b>					
28A	Osceola School District - fixed capital outlay needs	4,000,000		Osceola	Additional FCO funding for one district added very late in conference (House supplemental list). Added in conference. 17 other projects were funded at \$5.3 million.
33	The Wow Center	83,793		Miami-Dade	
69A	Nova Southeastern University - Health Programs	150,000		Broward	Tuition assistance for a private university added very late in conference (House supp. list).
78A	Transfer to Randy Roberts Foundation	200,000		Polk/State	Added in conference. Financial assistance payments.
109	Virtual Professional Development for School Board Members	200,000		Statewide	Added very late in conference (House supplemental list).
	Benchmark & Intervention/Student and Teacher Support	1,500,000		TBD	
	Brevard Public Schools Aviation and Manufacturing Tech High School Programs	500,000		Brevard	
	College Prep and STEM Programs for Girls	25,000		TBD	
	Florida Children's Initiative	600,000		TBD	
	Florida Venture Foundation	125,000		Miami-Dade	School & Instructional Enhancements - The items that are on this list were added in conference. Some were added very late on the supplemental lists. Most of these projects will bypass a competitive contracting process. In the budget this year, 44 projects (in this line item) were funded at a cost of \$26.4 million, but projects in the Governor's recommended budget and projects that appeared in either the House and Senate budget are not on the Turkey list. A competitive selection process for School and Instructional Enhancement programs should be established by the Legislature. There is no systematic review for these projects although the Senate Appropriations Subcommittee on Education requested justification information from current recipients.
111	I AM A Leader Foundation	250,000		TBD	
	Junior Achievement of Florida Foundation, Inc.	500,000		TBD	
	Minority Male Initiative	400,000		TBD	The Governor has vetoed many of these projects, citing some for not providing a core state function and others for not contributing to a uniform state system. He also rightly points out that school districts have the flexibility to purchase curriculum and other services based on their priorities.
	National Flight Academy	421,495		Escambia	
	Volusia County Schools Manufacturing	185,000		Volusia	
114A	Academies of Clay County Schools	1,000,000		Clay	
114B	North Florida School of Special Education Expansion Project	2,000,000		Duval	Construction of a private facility added in conference.
119	Florida PBS Learning Media Content Library	882,000		Statewide	Added very late in conference (Senate supplemental list).
124	Pilot Online Adult Education for State Library System-Smart Horizons Career Online High School	750,000		Statewide	Added in conference. Funded last year but zeroed out by Gov., House, and Senate committees.
146	Foundation for Healthy Floridians - provide physicians info	750,000		Alachua	Added in conference. Is duplicative of services provided in the Human Services budget section.
<b>AGENCY FOR HEALTH CARE ADMINISTRATION</b>					
201A	University of Miami Hospital - precision medicine initiative	1,500,000		Miami-Dade	Added in conference. Sylvester Cancer center receives additional funding in budget.
<b>AGENCY FOR PERSONS WITH DISABILITIES</b>					
	ARC of Indian River - Employment Assistance in Aquaculture	268,303		Indian River	
	ARC Sunrise of Central Florida	250,000		Lake	These six organizations may well provide valuable services, but their appropriations were added late in the process, during the budget conference. Specifying a provider in the budget bypasses the competitive contracting process. This line-item includes another \$9 million for services to the disabled that were either recommended by the agency or vetted in either the House or Senate.
258	Easter Seals Florida - Brevard County	50,000		Brevard	The Loveland Center appropriation was doubled very late in conference (Senate supplemental list). Easter Seals added very late in conference (House supplemental list).
	Loveland Center	1,000,000		Sarasota	
	Our Children's Academy Therapy Services	200,000		Polk	
	United Cerebral Palsy at Golden Glades	75,000		Miami-Dade	
261B	Russel Home - Fixed Capital Outlay for renovations and code corrections	1,000,000		Orange	FCO for non-state building added in conference. Additional money added very late (Senate supplemental).
261D	ARC of Broward - Culinary Program	750,000		Broward	Fixed Capital Outlay for non-state building added in conference. \$500K added on Senate supplemental list.

DEPARTMENT OF CHILDREN AND FAMILIES						
	South Florida State Hospital		524,868		Broward	
349	Florida Civil Commitment Center		1,706,102		DeSoto	Cost of living increases provided for four specific providers only. Added in conference.
	South Florida Evaluation and Treatment Center		381,554		Miami-Dade	
	Here's Help, Inc.		387,475		Miami-Dade	
396B	Agape Network - building renovation		245,000		Miami-Dade	Fixed capital outlay for a private facility added in conference.
396C	Fellowship House		250,000		Miami-Dade	Fixed capital outlay for a private facility added very late in conference (House supplemental list).
DEPARTMENT OF HEALTH						
466	Alachua County Organization for Rural Needs (ACORN)		650,000		Alachua	These two projects were added in conference, bypassing competitive contracting. This line-item contains \$40 million of other contracts that were recommended by the agency or vetted in the House or Senate.
	Miami Beach Community Health Center - North Dental Center		500,000		Miami-Dade	
481A	Clearwater Free Clinic		500,000		Pinellas	Fixed capital outlay for a non-state facility added very late in conference (Senate supp. list).
DEPARTMENT OF CORRECTIONS						
750	Tampa Bay Career Pathways Collaborative Manufacturing Employment and Reentry Program		500,000		Hills/Pinellas	These two projects were added in conference, bypassing competitive contracting. This line-item contains \$8 million of other contracts that were recommended by the agency or vetted in the House or Senate.
	Florida HIRE Pilot program		750,000		Mia.Hills,Or	
JUVENILE JUSTICE						
1170	Wayman Community Development At-Risk Services Program		100,000		Duval	These three projects were added in conference, bypassing competitive contracting. This line-item contains \$17 million of other contracts that were recommended by the agency or vetted in the House or Senate.
	Clay County Alternative SWEAT Program		250,000		Clay	
	My Children's Keeper		250,000		Pinellas	
1174A	Crosswinds Youth Services, Inc. - HVAC Systems and Flooring		175,124		Brevard	Fixed capital outlay for a private facility added in conference.
DEPARTMENT OF AGRICULTURE						
1442B	Hardee County Cattlemen's Arena		300,000		Hardee	These projects did not go through the statutory competitive evaluation process for agriculture education and promotion facilities which ranks applicants based on criteria in law. There are 13 others that went through the process.
	Hillsborough County Fair		500,000		Hillsborough	
1478A	Ounce Of Prevention		250,000		Mia,Or,Duv	Member project added in conference. Nonrecurring funding but request says future funding from state will be needed.
DEPARTMENT OF ENVIRONMENTAL PROTECTION						
1529A	Coastal Mapping and Corner Restoration		1,500,000			Added very late in conference (House supplemental list).
1586A	City of Lauderdale - new linear parkway park		850,000		Broward	Added very late in conference (Senate supplemental). Bypasses competitive grant process for parks.
1604A	Miami River Commission - Restoration		150,000		Miami-Dade	Fixed capital outlay added in conference.
1645A	Process Water Treatment Technologies		1,000,000		TBD	Fixed capital outlay added in conference.
	Clearwater McMullen Tennis Foundation		100,000		Pinellas	
	Eustis Sunset Park		100,000		Lake	
1698A	Seminole Waterfront Park		100,000		Pinellas	The state has grant programs for funding local parks. Under the Florida Recreation Development Assistance Program (FRDAP), DEP creates a priority list of grant applicants. The Legislature funded all of the "small development projects" on the FRDAP ranked priority list and the top two large development projects. These four parks (1698A) were added in conference and ranked 30nd, 42nd, 46th and 47th, on the large development priority list, bypassing many higher ranked projects.
	Clearwater Countryside Sports Complex Renovation Expansion		100,000		Pinellas	
	Bellevue Sportsplex Irrigation		500,000		Marion	
	Friends of Island Parks Discovery Center		350,000		Pinellas	
1699A	Palmetto Bay Parks Girls Softball Fields		125,000		Miami-Dade	The next seven projects (1699A) also circumvented that process and were funded instead of projects that went through the process. Palmetto Bay was ranked 57th on the large development priority list for park improvements. West Park is also receiving a small development grant. Four of these were also added in conference.
	West Melbourne Community Park Improvement		1,050,000		Brevard	
	West Park Water Tower Park		150,000		Broward	
	Veterans Memorial at Fountain Park		75,000		Lake	
	Clay County, Moody Avenue Park		300,000	130,000	Clay	

FISH AND WILDLIFE COMMISSION						
1847D	South Florida Museum and Bishop Planetarium - Parker Manatee Aquarium	250,000	Manatee	Fixed capital outlay for a non-state facility added in conference. Did not go through grant program.		
DEPARTMENT OF TRANSPORTATION						
1858	Treasure Coast International Airport Expansion	700,000	St. Lucie	These two projects circumvent the aviation project evaluation process which is funded at \$250 million this year.		
	Treasure Coast International Airport Intermodal Logistics Design		St. Lucie			
	LYNX Transit operations	1,000,000	Orange	These projects circumvent the transportation work program process and the evaluation of public transit projects which were funded at over \$400 million. The Hialeah project did not go through two processes that are available to it.		
1859	Fixed Guideway Transit Opportunity	100,000	Hillsborough			
	City of Hialeah Senior Center Transportation program	190,000	Miami-Dade			
1863	Port Manatee	300,000	Manatee	This circumvents the seaport grant evaluation process which is funded at \$114.5 million this year. Legislation passed this year to establish a funding process for seaport security issues.		
1867	Seminole County RS 17-92 Flyover	2,000,000	Seminole	Circumvents the transportation work program process. Added in conference.		
1874	Quiet Zones - rail crossings	10,000,000	Statewide	Circumvents the transportation work program process. Will take money from other projects in the work prog.		
	Honeymoon Island Spur	300,000	Pinellas			
	James E. King, Jr. Trail	200,000	Putnam			
1895	High Springs - Newberry Rail Corridor	2,000,000	Alachua	These trail projects were added to DOT's funding for Arterial Highway Construction. This circumvents the state transportation work program evaluation process. DOT will begin evaluating/programming trail projects using new SunTrail funds next year.		
	The Underline	2,000,000	Miami-Dade			
	Orchard Pond Parkway Trail	500,000	Leon			
	City of Tamarac - Bikeway Project Phases 5 and 6	400,000	Broward			
1899	Testing of software video analytics	1,500,000	Statewide	Circumvents the transportation work program process. Duplicative of current DOT efforts.		
<p>The remainder of the Department of Transportation list consists of "Economic Development Transportation Projects" - These 43 earmarked projects, worth \$39 million, bypassed the established DOT "road fund" evaluation process. The total STTF funding for this line-item is \$40.5 million, leaving only \$1.5 million to be allocated through the process. The Legislature created this program to fund transportation projects that promote economic development and growth. DOT, with input from DEP and Enterprise Florida, shall review the projects and give final approval. The law contains requirements and criteria for evaluation. Earmarking projects bypasses this statutorily created process, and adding projects on top of the \$15 million requested by DOT will negatively affect projects in the work program. The \$25 million was added by reducing funding for resurfacing, preliminary engineering and intrastate construction. This road fund keeps getting larger, adding more and more member projects that are outside of the state's coordinated transportation planning system. This year's listing of projects has 10 more projects and costs \$10 million more than the last budget.</p> <p>Almost none of these earmarked projects are in the work program, but some may have been funded before and some may have related projects in the work program. Some of the projects are local roads, which should not be funded with State Transportation Trust Fund dollars. Some may not be the type of projects DOT normally undertakes. Several of these projects were presented to the Senate Appropriations Subcommittee on Transportation, Tourism and Economic Development. Florida TaxWatch commends that process but because there is a statutory process for economic development transportation projects that these bypass, and the negative impact they will have on projects that are in the transportation work program, they are still included here. Projects in other areas of the budget that were presented in that committee and were put in the Senate budget and did not violate such a process are not on the budget turkey list. The Ludlum Redevelopment project is in the work program and partially funded with General Revenue that was added in the Senate supplemental list--it is not included on this list.</p>						
1906	Pensacola-Escambia Promotion and Development Commission	2,000,000	Escambia			
	Britt Road Bridge Replacement	1,733,000	Martin			
	Lake Shore Boulevard Access Road	410,000	TBD			
	CR 466A Phase 3	2,750,000	TBD			
	Southwest Ranches Guardrails Installation	300,000	Broward			
	North Lauderdale Street Lights	100,000	Broward			
	North Lauderdale Sidewalk Replacement	100,000	Broward			
	North Lauderdale Street Resurfacing/Kimberly Boulevard	200,000	Broward			
	Lauderdale Lakes Northwest 31st Ave Corridor Improvement	1,000,000	Broward			
	Lauderdale Lakes Sidewalk Repair and Replacement	200,000	Broward			

Dyal Road Paving		258,000	Nassau
Lake Worth Park of Commerce		2,500,000	Palm Beach
Pine Hills Road/Silver Star Road Intersection Crosswalk		150,000	Orange
Max Brewer Causeway Beautification		800,000	Brevard
Jacksonville Moncrief Dinsmore Road Bridge Replacement		500,000	Duval
City of Coral Springs University Drive Resurfacing		300,000	Broward
City of Venice Road Improvement Project		1,300,000	Sarasota
Opa Locka Airport/Roadway Infrastructure Improvements		1,000,000	Miami-Dade
St. Johns Ferry Phase II/Jacksonville Ferry		1,000,000	Duval
15th Street Beautification Project - Riviera Beach		450,000	Palm Beach
Alico Road, Lee County		1,000,000	Lee
Blind Pass Road Redesign - City of St. Pete Beach		1,000,000	Pinellas
Broadway Corridor Revitalization		450,000	Palm Beach
Citrus Grove Road - 27 to Turnpike		1,500,000	Lake
City of Cape Coral Sidewalk Safety Project		450,000	Lee
City of Mount Dora - U.S. 441 Utility Relocation		1,000,000	Lake
Sunny Isles Beach's North Bay Road Emergency/Pedestrian Bridge		500,000	Miami-Dade
City of Umatilla Roadway Rehabilitation and Paving		1,050,000	Lake
Education Corridor- MLK Boulevard Streetscape Improvements (Phase III)		50,000	Miami-Dade
Glades Area Street Resurfacing & Reconstruction		1,000,000	Glades
Miami Beach ITS and Smart Parking System		750,000	Miami-Dade
NE 163rd Street/NE 35th Ave Improvements - N Miami Beach		1,000,000	Miami-Dade
Oldsmar - Douglas Road/Burbank Road Improvements		1,500,000	Pinellas
Santa Rosa County I-10 Industrial Park		1,000,000	Santa Rosa
US 1 "Complete Streets", Village of Tequesta		300,000	Palm Beach
US Highway 19 Multi-Modal Trail Overpass		750,000	Pasco
Walton County Intermodal Transportation Innovation Program		500,000	Walton
Widening of Old Dixie Highway - Nassau County		1,500,000	Nassau
Muscogee Road Freight Corridor Improvements - Escambia		1,674,000	Escambia
Marine Navigability Improvements - Loxahatchee River		1,500,000	TBD
I-95 Stirling Road Improvements - Dania Beach		1,000,000	Broward
Davis Road Extension - Harney Road to Maislin Dr. - Temple Terrace		1,000,000	Hillsborough
Franklin Street Trail - Ocoee		500,000	Orange

DEPARTMENT OF ECONOMIC OPPORTUNITY										
2177A	Elements Green Business Incubator Program - Miami Gardens			200,000	Miami-Dade					This year, Workforce, Community Development and Economic Development projects were funded at a cost of \$64 million. These projects are almost exclusively local member projects. These are the projects that were added during conference. Because there is no established process for selecting these types of projects, and due to the focus of the Governor and Legislature on economic development and job creation, projects that surfaced earlier in the process are not designated turkeys. Still, a better process is needed. Florida TaxWatch has been calling for such a process for several years, and the number of projects funded in these line-items continues to grow, with many projects added very late in the budget process.
	National Org of Black Elected Legislative Women Convention		50,000	25,000	Statewide					
	The Diversity Initiative - Tampa		100,000	600,000	Hillsborough					
	Jacksonville Downtown Investment Authority-Urban Homesteading		1,000,000		Duval					
	East Orange Regional Recreation Center		1,000,000		Orlando					
	Tampa Heights Youth Civic Center Relocation		1,200,000		Hillsborough					
	Transitions House Homelessness Veterans Program		150,000		Osceola					
	Lantana Community Center Building		500,000		Palm Beach					
2216	Marco Island Rescue Fire/EMS Facility			250,000	Collier					
	Jackson County Fire and Rescue Center			600,000	Jackson					
	Veterans Memorial Park Improvements - Ft. Pierce			100,000	St. Lucie					
	Alcazar Hotel - Lightner Museum Restoration			250,000	St. Johns					
	St. Petersburg Warehouse Arts District			250,000	Pinellas					
	North Florida Unique Abilities Recreational Park (Moody Park)			200,000	Clay					
	Beaver Street Enterprise Center		300,000		Duval					
2234	West End - StartUp FIU		750,000		Miami-Dade					
	West End Tech Center			500,000	Miami-Dade					
	Gulf Coast University Inst for Entrep and Economic Incubators, Inc.			250,000	Lee					
GOVERNOR'S OFFICE										
2568	Emergency Operations Center - Generator - Plantation		50,000		Broward					Added in conference.
DEPARTMENT OF MANAGEMENT SERVICES										
2688	DMS-independent and objective information technology research			50,000	Statewide					Added in late in the conference (House supplemental list).
DEPARTMENT OF STATE										
3077A	Historic Captain Jeffries House Restoration		75,000		Pasco					Added in conference. Bypassed the historic properties grant process.
	Historic Seminole Theater - Homestead		600,000		Miami-Dade					Added in conference. Bypassed the historic properties grant process. Doubled very late (Senate supplemental).

143 Items

\$39,460,714 GR

\$65,470,000 Trust Fund

\$104,930,714 Total

### FY2016-17 Florida TaxWatch Turkey List by County

ITEM #	DESCRIPTION	\$GR	\$TF	COUNTY
146	Foundation for Healthy Floridians - provide physicians info	750,000		Alachua
466	Alachua County Organization for Rural Needs (ACORN)	650,000		Alachua
1895	High Springs - Newberry Rail Corridor		2,000,000	Alachua
111	Brevard Public Schools Aviation and Manufacturing Tech High School Programs	500,000		Brevard
258	Easter Seals Florida - Brevard County	50,000		Brevard
1174A	Crosswinds Youth Services, Inc. - HVAC Systems and Flooring	175,124		Brevard
1699A	West Melbourne Community Park Improvement	1,050,000		Brevard
1906	Max Brewer Causeway Beautification		800,000	Brevard
69A	Nova Southeastern University - Health Programs	150,000		Broward
261D	ARC of Broward - Culinary Program	750,000		Broward
349	South Florida State Hospital	524,868		Broward
1586A	City of Lauderhill - new linear parkway park	850,000		Broward
1699A	West Park Water Tower Park	150,000		Broward
1895	City of Tamarac - Bikeway Project Phases 5 and 6		400,000	Broward
1906	Southwest Ranches Guardrails Installation		300,000	Broward
1906	North Lauderdale Street Lights		100,000	Broward
1906	North Lauderdale Sidewalk Replacement		100,000	Broward
1906	North Lauderdale Street Resurfacing/Kimberly Boulevard		200,000	Broward
1906	Lauderdale Lakes Northwest 31st Ave Corridor Improvement		1,000,000	Broward
1906	Lauderdale Lakes Sidewalk Repair and Replacement		200,000	Broward
1906	City of Coral Springs University Drive Resurfacing		300,000	Broward
1906	I-95 Stirling Road Improvements - Dania Beach		1,000,000	Broward

2568	Emergency Operations Center - Generator - Plantation	50,000		Broward
1170	Clay County Alternative SWEAT Program	250,000		Clay
1699A	Clay County, Moody Avenue Park	300,000	130,000	Clay
2216	North Florida Unique Abilities Recreational Park (Moody Park)		200,000	Clay
114A	Academies of Clay County Schools	1,000,000		Clay
2216	Marco Island Rescue Fire/EMS Facility		250,000	Collier
349	Florida Civil Commitment Center	1,706,102		DeSoto
114B	North Florida School of Special Education Expansion Project	2,000,000		Duval
1170	Wayman Community Development At-Risk Services Program	100,000		Duval
1906	Jacksonville Moncrief Dinsmore Road Bridge Replacement		500,000	Duval
1906	St. Johns Ferry Phase II/Jacksonville Ferry		1,000,000	Duval
2216	Jacksonville Downtown Investment Authority-Urban Homesteading	1,000,000		Duval
2234	Beaver Street Enterprise Center	300,000		Duval
111	National Flight Academy	421,495		Escambia
1906	Pensacola-Escambia Promotion and Development Commission		2,000,000	Escambia
1906	Muscogee Road Freight Corridor Improvements - Escambia		1,674,000	Escambia
1906	Glades Area Street Resurfacing & Reconstruction		1,000,000	Glades
1442B	Hardee County Cattleman's Arena	300,000		Hardee
750	Tampa Bay Career Pathways Collaborative Manufacturing Employment and Reentry Program	500,000		Hillsborough/Pinellas
1442B	Hillsborough County Fair	500,000		Hillsborough
1859	Fixed Guideway Transit Opportunity		100,000	Hillsborough
1906	Davis Road Extension - Harney Road to Maislin Dr. - Temple Terrace		1,000,000	Hillsborough
2177A	The Diversity Initiative - Tampa	100,000	600,000	Hillsborough
2216	Tampa Heights Youth Civic Center Relocation	1,200,000		Hillsborough

258	ARC of Indian River - Employment Assistance in Aquaculture	268,303	Indian River
2216	Jackson County Fire and Rescue Center	600,000	Jackson
258	ARC Sunrise of Central Florida	250,000	Lake
1698A	Eustis Sunset Park	100,000	Lake
1699A	Veterans Memorial at Fountain Park	75,000	Lake
1906	Citrus Grove Road - 27 to Turnpike	1,500,000	Lake
1906	City of Mount Dora - U.S. 441 Utility Relocation	1,000,000	Lake
1906	City of Umatilla Roadway Rehabilitation and Paving	1,050,000	Lake
1906	Alico Road, Lee County	1,000,000	Lee
1906	City of Cape Coral Sidewalk Safety Project	450,000	Lee
2234	Gulf Coast University Inst for Entrep and Economic Incubators, Inc.	250,000	Lee
1895	Orchard Pond Parkway Trail	500,000	Leon
1847D	South Florida Museum and Bishop Planetarium - Parker Manatee Aquarium	250,000	Manatee
1863	Port Manatee	300,000	Manatee
1699A	Belleview Sportsplex Irrigation	500,000	Marion
1906	Britt Road Bridge Replacement	1,733,000	Martin
750	Florida HIRE Pilot program	750,000	Miami-Dade, Hillsb., Orange
1478A	Ounce Of Prevention	250,000	Miami-Dade, Orange, Duval
33	The Wow Center	83,793	Miami-Dade
111	Florida Venture Foundation	125,000	Miami-Dade
201A	University of Miami Hospital - precision medicine initiative	1,500,000	Miami-Dade
258	United Cerebral Palsy at Golden Glades	75,000	Miami-Dade
349	South Florida Evaluation and Treatment Center	381,554	Miami-Dade
349	Here's Help, Inc.	387,475	Miami-Dade
396B	Agape Network - building renovation	245,000	Miami-Dade

396C	Fellowship House		250,000		Miami-Dade
466	Miami Beach Community Health Center - North Dental Center		500,000		Miami-Dade
1604A	Miami River Commission - Restoration			150,000	Miami-Dade
1699A	Palmetto Bay Parks Girls Softball Fields		125,000		Miami-Dade
1859	City of Hialeah Senior Center Transportation program			190,000	Miami-Dade
1895	The Underline			2,000,000	Miami-Dade
1906	Opa Locka Airport/Roadway Infrastructure Improvements			1,000,000	Miami-Dade
1906	Sunny Isles Beach's North Bay Road Emergency/Pedestrian Bridge			500,000	Miami-Dade
1906	Education Corridor- MLK Boulevard Streetscape Improvements (Phase III)			50,000	Miami-Dade
1906	Miami Beach ITS and Smart Parking System			750,000	Miami-Dade
1906	NE 163rd Street/NE 35th Ave Improvements - N Miami Beach			1,000,000	Miami-Dade
2177A	Elements Green Business Incubator Program - Miami Gardens			200,000	Miami-Dade
2234	West End - StartUp FIU		750,000		Miami-Dade
2234	West End Tech Center			500,000	Miami-Dade
3077A	Historic Seminole Theater - Homestead		600,000		Miami-Dade
1906	Dyal Road Paving			258,000	Nassau
1906	Widening of Old Dixie Highway - Nassau County			1,500,000	Nassau
261B	Russel Home - Fixed Capital Outlay for renovations and code corrections		1,000,000		Orange
1859	LYNX Transit operations			1,000,000	Orange
1906	Pine Hills Road/Silver Star Road Intersection Crosswalk			150,000	Orange
1906	Franklin Street Trail - Ocoee			500,000	Orange
2216	East Orange Regional Recreation Center		1,000,000		Orlando
28A	Osceola School District - Fixed Capital Outlay needs		4,000,000		Osceola
2216	Transitions House Homelessness Veterans Program		150,000		Osceola
1906	Lake Worth Park of Commerce			2,500,000	Palm Beach

1906	15th Street Beautification Project - Riviera Beach			450,000	Palm Beach
1906	Broadway Corridor Revitalization			450,000	Palm Beach
1906	US 1 "Complete Streets", Village of Tequesta			300,000	Palm Beach
2216	Lantana Community Center Building	500,000			Palm Beach
1906	US Highway 19 Multi-Modal Trail Overpass			750,000	Pasco
3077A	Historic Captain Jeffries House Restoration	75,000			Pasco
481A	Clearwater Free Clinic	500,000			Pinellas
1170	My Children's Keeper	250,000			Pinellas
1698A	Clearwater McMullen Tennis Foundation			100,000	Pinellas
1698A	Seminole Waterfront Park			100,000	Pinellas
1698A	Clearwater Countryside Sports Complex Renovation Expansion			100,000	Pinellas
1699A	Friends of Island Parks Discovery Center	350,000			Pinellas
1895	Honeymoon Island Spur			300,000	Pinellas
1906	Blind Pass Road Redesign - City of St. Pete Beach			1,000,000	Pinellas
1906	Oldsmar - Douglas Road/Burbank Road Improvements			1,500,000	Pinellas
2216	St. Petersburg Warehouse Arts District			250,000	Pinellas
258	Our Children's Academy Therapy Services	200,000			Polk
78A	Transfer to Randy Roberts Foundation	200,000			Polk/Statewide
1895	James E. King, Jr. Trail			200,000	Putnam
1906	Santa Rosa County I-10 Industrial Park			1,000,000	Santa Rosa
258	Loveland Center	1,000,000			Sarasota
1906	City of Venice Road Improvement Project			1,300,000	Sarasota
1867	Seminole County RS 17-92 Flyover			2,000,000	Seminole
2216	Alcazar Hotel - Lightner Museum Restoration			250,000	St. Johns
1858	Treasure Coast International Airport Expansion	700,000		1,827,500	St. Lucie
1858	Treasure Coast International Airport Intermodal Logistics Design			172,500	St. Lucie

2216	Veterans Memorial Park Improvements - Ft. Pierce			100,000	St. Lucie
109	Virtual Professional Development for School Board Members	200,000			Statewide
119	Florida PBS Learning Media Content Library	882,000			Statewide
124	Pilot Online Adult Education for State Library System-Smart Horizons Career Online High School	750,000			Statewide
1874	Quiet Zones - rail crossings			10,000,000	Statewide
1899	Testing of software video analytics			1,500,000	Statewide
2177A	National Org of Black Elected Legislative Women Convention	50,000		25,000	Statewide
2688	DMS-independent and objective information technology research			50,000	Statewide
111	Benchmark & Intervention/Student and Teacher Support	1,500,000			TBD
111	College Prep and STEM Programs for Girls	25,000			TBD
111	Florida Children's Initiative	600,000			TBD
111	I AM A Leader Foundation	250,000			TBD
111	Junior Achievement of Florida Foundation, Inc.	500,000			TBD
111	Minority Male Initiative	400,000			TBD
1645A	Process Water Treatment Technologies			1,000,000	TBD
1906	Lake Shore Boulevard Access Road			410,000	TBD
1906	CR 466A Phase 3			2,750,000	TBD
1906	Marine Navigability Improvements - Loxahatchee River			1,500,000	TBD
111	Volusia County Schools Manufacturing	185,000			Volusia
1906	Walton County Intermodal Transportation Innovation Program			500,000	Walton
1529A	Coastal Mapping and Corner Restoration	1,500,000			

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## ABOUT FLORIDA TAXWATCH

As an independent, nonpartisan, nonprofit taxpayer research institute and government watchdog, it is the mission of Florida TaxWatch to provide the citizens of Florida and public officials with high quality, independent research and analysis of issues related to state and local government taxation, expenditures, policies, and programs. Florida TaxWatch works to improve the productivity and accountability of Florida government. Its research recommends productivity enhancements and explains the statewide impact of fiscal and economic policies and practices on citizens and businesses.

Florida TaxWatch is supported by voluntary, tax-deductible memberships and private grants, and does not accept government funding. Memberships provide a solid, lasting foundation that has enabled Florida TaxWatch to bring about a more effective, responsive government that is accountable to the citizens it serves for more than three decades.

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### FLORIDA TAXWATCH RESEARCH LEADERSHIP

Dominic M. Calabro	President & CEO
Robert Weissert, Esq.	Exec. VP & Counsel to the Pres.
Kurt Wenner	VP of Research
Bob Nave	VP of Research

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### RESEARCH PROJECT TEAM

Kurt Wenner, Project Leader  
*VP of Research*

Robert Weissert  
*Exec. VP & Counsel to the President*

Chris Barry  
*Director of Publications*

Joe Follick  
*Director of Communications & External Relations*

Bob Nave  
*VP of Research*

Elle Piloseno  
*Research Analyst*

Kyle Baltuch  
*Economist*

Josh Gabel  
*Outreach Coordinator*

All Florida TaxWatch research done under the direction of Dominic M. Calabro, President, CEO, Publisher & Editor.  
FOR MORE INFORMATION: [WWW.FLORIDATAXWATCH.ORG](http://WWW.FLORIDATAXWATCH.ORG)

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This independent *Report* was made possible by the generous financial support of Florida TaxWatch donors.

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106 N. Bronough St., Tallahassee, FL 32301 o: 850.222.5052 f: 850.222.7476  
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