

Florida's Top Public Employers By County

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This Florida TaxWatch Briefing analyzes the significance of public employment in Florida by breaking down the ten largest employers per county (by number of employees) based on whether they are public or private entities. Public entities fall under four levels: federal, state, county, and municipal governments. Of the 670 entities statewide, 280 are public and 390 are private.

Florida TaxWatch did a similar analysis in 2012,¹ and government entities have remained a significant share of the workforce and have grown in recent years. A single government entity is the largest employer in the county in 61 of Florida's 67 counties; at least one government entity is in the top five largest employers in every county in Florida.

FIG. 1. COUNTIES WHERE PUBLIC EMPLOYERS ARE THE:

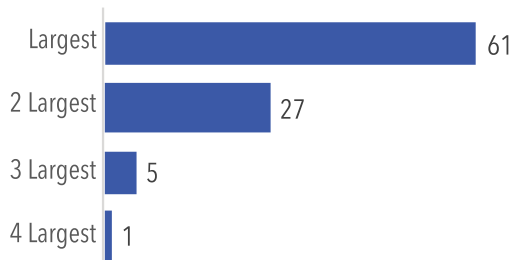
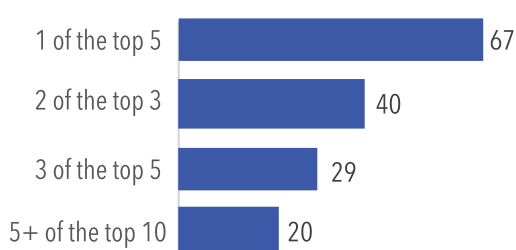
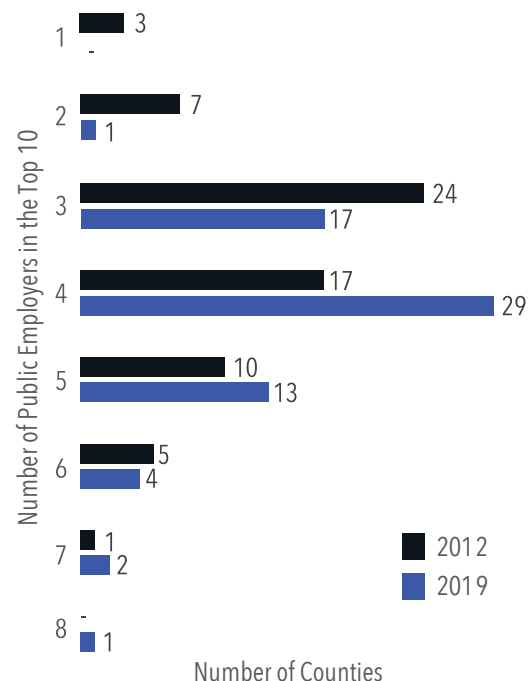


FIG. 2. COUNTIES WHERE PUBLIC EMPLOYERS MAKE UP:



On average, four out of the ten largest employers in any county are a government entity, an increase from the 2012 *Florida TaxWatch Briefing* on this topic.²

FIG. 3. NUMBER OF COUNTIES WHERE PUBLIC EMPLOYERS ARE IN THE TOP TEN



At each extreme is Osceola County with two of the ten largest entities being a public employer, and Leon County with eight of the ten entities. Leon is home to Florida's capitol as well as a large college and university population, representing close to 22,000 public jobs among the county's top ten employers.³

² Ibid.

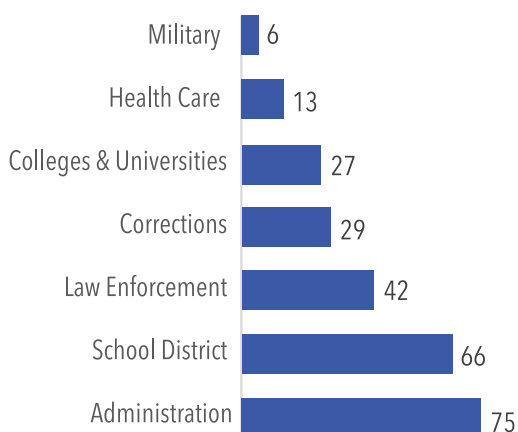
³ 21,982 public jobs for the top ten employers in Leon county. Source: InfoGroup Employer Database 2019 ed. 1

¹ Florida TaxWatch: Florida's Top Ten Largest Public Employers by County (May 2012)

A deeper analysis into Florida's top public employers shows consistent trends across the 67 counties that make up the state.

- County entities typically consist of school boards, county administration, and local law enforcement.
- State entities typically contain public universities and colleges, corrections, health care, and state departments.
- Federal entities that appear in the top ten county employers are typically military, the U.S. Postal Service, and other departments.
- Administration, law enforcement, and public education make up the majority of top employers throughout Florida.

FIG. 4. PUBLIC EMPLOYERS BY SECTOR



The chart above organizes 258 of Florida's 280 largest public employers into six categories: administration, district school boards, law enforcement, corrections, state colleges and universities, health care, and military. The remaining 23 public employers that are not categorized are comprised of mainly state and federal departments. The breakdown shows that administration, law enforcement, and education make up 75 percent of large public employers in the state.

EDUCATION

District school boards are one of the ten largest employers in every county in Florida except Jefferson and are the largest employer in 49 counties.⁴

Overall, public school districts in Florida employ over 337,000 full-time employees statewide,⁵ and three school districts are in the top ten employers for the entire state.

Public colleges and universities have played an increasingly large role in recent years, now appearing in 21 different counties as one of the largest employers. Leon contains three public colleges or universities that contribute to the list while three other counties (Alachua, Miami-Dade, and Palm Beach) house two entities that contribute.

ADMINISTRATION AND LAW ENFORCEMENT

County and municipal administration or law enforcement are one of the ten largest employers in every county in Florida besides Columbia, and the first or second largest in 26 of those counties. Administration and law enforcement entities are not the top employer in any county, but typically scale with the size of their respective counties.

HEALTH CARE

Health care in Florida plays a large role in both the public and private industry. A health care business or organization (public or private) is one of the largest employers in 63 counties in Florida. Baker, Gadsden, and Lee counties all have a health care organization as their largest public employer. Many health care organizations are private (both for-profit or not-for-profit), but still typically depend heavily on government funding from programs like Medicare and Medicaid.

MILITARY

The U.S. military appears throughout Florida, including several Air Force bases. The military is the largest employer in Okaloosa county, and in the top three for Bay and Duval counties. Statewide, the U.S. Department of the Air Force is ranked as the eighth largest employer with over 29,000 employees.

⁴ The Jefferson County School District was turned over to a charter provider in 2016

⁵ Florida Department of Education: Staff in Florida's Public Schools, District Reports 2018-19

CORRECTIONS

Public corrections facilities appear 29 times throughout the 670 entries, and make up the top employer in seven counties, and one of the top three employers in 21 counties. These facilities provide a large economic impact to many of the local counties that rely on them.

COMPARING 2012 TO 2019

Overall, there are more public employers that make up the largest employer of a county in 2019 than there were in 2012. The counties with the smallest public entity presence have shifted upward, and every county in Florida has at least 2 public employers in its top ten. School districts, on average, are more uniform and present across the state as one of the top entities and the university and college system has grown as emphasis on education has grown.

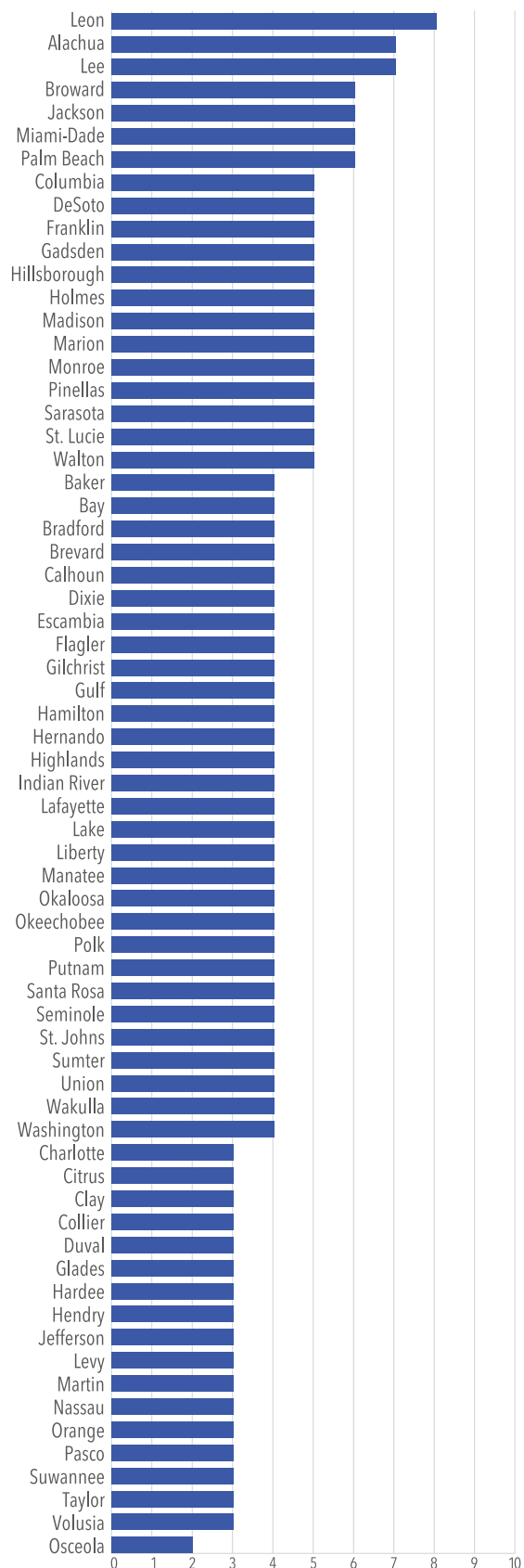
CONCLUSION

Public entities have a large impact across Florida. A government entity is the top employer in 91 percent of counties, and every county has at least one public employer in its top five. It is evident that the government plays an all-encompassing, direct role in local economies through employment and payroll as well as indirect effects such as regulation.

At the county level, potential closures of public employers in smaller counties would have a significant impact on the local economies that rely heavily on single sources of productivity and revenue.

While this analysis is not focused on the total size of government employment in the state compared with the total size of the private employment in the state, Appendix A contains information on the employment sizes for the largest public employers, as well as their government sector.

FIG. 5. NUMBER OF TOP TEN PUBLIC EMPLOYERS BY COUNTY



APPENDIX A

PUBLIC EMPLOYERS RANKING IN THE TOP 10 OF EACH COUNTY IN FLORIDA

County	Rank	Employer	Employees	Sector
Statewide 7 of 10	3	Dade County School Board	39,959	County
	4	U.S. Postal Service	34,406	Federal
	6	Broward County School Board	31,873	County
	7	U.S. Department of Veterans Affairs	29,287	Federal
	8	U.S. Department of the Air Force	29,168	Federal
	9	Miami-Dade County	27,862	County
	10	Hillsborough County School Board	26,763	County
Alachua 7 of 10 (2012: 6 of 10)	1	University of Florida	17,646	State
	3	Alachua County School Board	4,634	County
	4	U.S. Department of Veterans Affairs	3,438	Federal
	6	City of Gainesville	2,265	Municipal
	8	Santa Fe College	1,388	State
	9	Tachale Developmental Disability Center	966	State
	10	Alachua County Board of Commissioners	947	County
Baker 4 of 10 (2012: 4 of 10)	1	Northeast Florida State Hospital	1,084	State
	2	Baker County School Board	816	County
	3	FL Department of Corrections	383	State
	6	Baker County Sheriff's Office	176	County
Bay 4 of 10 (2012: 7 of 10)	1	Bay County School District	4,181	County
	2	U.S. Department of the Air Force	2,540	Federal
	8	Gulf Coast State College	633	State
	9	Bay County Board of Commissioners	626	County
Bradford 4 of 10 (2012: 2 of 10)	1	FL Department of Corrections	1,142	State
	2	Bradford County School District	584	County
	7	Bradford County Board of Commissioners	127	County
	9	Bradford County Sheriff's Department	110	County

Brevard 4 of 10 (2012: 4 of 10)	1	School Board of Brevard County	9,310	County
	6	Brevard County Board of County Commissioners	2,424	County
	7	U.S. Department of the Air Force	2,182	Federal
	8	NASA Kennedy Space Center	1,957	Federal
Broward 6 of 10 (2012: 5 of 10)	1	Broward County School Board	31,873	County
	3	Memorial Health Care System	13,310	County
	4	North Broward Hospital District	8,436	County
	5	Broward County Board of County Commissioners	6,304	County
	6	Broward County Sheriff's Department	5,362	County
	10	Broward College	3,342	State
Calhoun 4 of 10 (2012: 1 of 10)	1	Calhoun County School District	396	County
	2	FL Department of Corrections	313	State
	8	City of Blountstown	61	Municipal
	10	Calhoun County Board of Commissioners	59	County
Charlotte 3 of 10 (2012: 4 of 10)	1	Charlotte County School District	2,407	County
	2	Charlotte County Board of Commissioners	1,306	County
	6	Charlotte County Sheriff's Office	639	County
Citrus 3 of 10 (2012: 3 of 10)	1	Citrus County School District	2,519	County
	4	Citrus County Board of Commissioners	653	County
	10	Citrus County Sheriff Office	368	County
Clay 3 of 10 (2012: 4 of 10)	1	Clay County School District	4,905	County
	6	Clay County Sheriff's Office	637	County
	7	Clay County Board of Commissioners	565	County
Collier 3 of 10 (2012: 3 of 10)	1	Collier County Public Schools	6,559	County
	4	Collier County Board of Commissioners	2,110	County
	7	Collier County Sheriff's Office	1,237	County

Columbia 5 of 10 (2012: 3 of 10)	1	Columbia County School District	1,427	County
	3	U.S. Department of Veterans Affairs	1,086	Federal
	5	FL Department of Corrections	541	State
	7	FL Department of Transportation	406	State
	8	Florida Gateway College	386	State
DeSoto 5 of 10 (2012: 3 of 10)	1	DeSoto County School District	732	County
	2	FL Department of Corrections	358	State
	3	DeSoto Memorial Hospital	288	County
	6	DeSoto County Board of Commissioners	187	County
	10	DeSoto County Sheriff's Office	112	County
Dixie 4 of 10 (2012: 3 of 10)	1	Dixie County School District	369	County
	2	FL Department of Corrections	349	State
	4	Dixie County Board of Commissioners	118	County
	7	Dixie County Sheriff's Office	73	County
Duval 3 of 10 (2012: 4 of 10)	1	Duval County School Board	13,537	County
	2	City of Jacksonville	8,565	Municipal
	3	U.S. Department of the Air Force	7,901	Federal
Escambia 4 of 10 (2012: 4 of 10)	1	Escambia County School System	6,214	County
	5	U.S. Department of the Air Force	2,373	Federal
	6	Escambia County Board of Commissioners	1,780	County
	7	University of West Florida	1,779	State
Flagler 4 of 10 (2012: 4 of 10)	1	Flagler County School District	2,023	County
	6	City of Palm Coast	456	Municipal
	9	Flagler County Board of Commissioners	353	County
	10	Flagler County Sheriff's Office	292	County
Franklin 5 of 10 (2012: 2 of 10)	1	Department of Corrections	277	State
	2	Franklin County School District	202	County
	5	Franklin County Sheriff's Office	80	County
	6	Franklin County Board of Commissioners	65	County
	9	City of Apalachicola	60	Municipal

Gadsden 5 of 10 (2012: 5 of 10)	1	Florida State Hospital	1,728	State
	2	Gadsden County School System	1,012	County
	5	Mentally Retarded Dependent Program	308	State
	7	FL Department of Corrections	237	State
	9	Gadsden County Board of County Commissioners	184	County
Gilchrist 4 of 10 (2012: 3 of 10)	1	Gilchrist County Public School District	460	County
	2	FL Department of Corrections	283	State
	7	Gilchrist County Board of Commissioners	102	County
	9	Gilchrist County Sheriff's Office	71	County
Glades 3 of 10 (2012: 1 of 10)	1	Glades County School District	254	County
	3	Glades County Sheriff's Office	131	County
	6	Glades County Board and Commissioners	66	County
Gulf 4 of 10 (2012: 3 of 10)	1	FL Department of Corrections	454	State
	2	Gulf County School District	309	County
	4	Gulf County Board of Commissioners	113	County
	9	City of Port Saint Joe	53	Municipal
Hamilton 4 of 10 (2012: 3 of 10)	2	FL Department of Corrections	419	State
	3	Hamilton County School District	288	County
	5	Hamilton County Board of Commissioners	85	County
	6	Hamilton County Sheriff's Department	66	County
Hardee 3 of 10 (2012: 3 of 10)	1	Hardee County School Board	776	County
	4	FL Department of Corrections	288	State
	6	Hardee County Board of Commissioners	184	County
Hendry 3 of 10 (2012: 3 of 10)	2	Hendry County School District	996	County
	3	Hendry Regional Medical Center	281	County
	8	Hendry County Sheriff's Office	166	County

Hernando 4 of 10 (2012: 3 of 10)	1	Hernando County School Board	3,103	County
	5	Hernando County Board of County Commissioners	801	County
	7	Hernando County Sheriff's Office	559	County
	10	Southwest Florida Water Management District	330	State
Highlands 4 of 10 (2012: 2 of 10)	1	Highlands County School District	1,882	County
	5	South Florida State College	476	State
	7	Highlands County Sheriff's Office	353	County
	8	Highlands County Board of Commissioners	345	County
Hillsborough 5 of 10 (2012: 6 of 10)	1	Hillsborough County School Board	26,763	County
	2	University of South Florida	8,671	State
	6	U.S. Department of Veterans Affairs	5,132	Federal
	7	Hillsborough County Board of County Commissioners	5,098	County
	9	City of Tampa	4,386	Municipal
Holmes 5 of 10 (2012: 3 of 10)	1	Holmes County School District	556	County
	2	FL Department of Corrections	299	State
	4	Doctors Memorial Hospital	135	County
	6	Holmes County Board of Commissioners	103	County
	7	Holmes County Sheriff's Office	70	County
Indian River 4 of 10 (2012: 3 of 10)	1	Indian River County School Board	2,457	County
	5	Indian River County Board of County Commissioners	863	County
	8	Indian River County Sheriff's Office	461	County
	10	City of Vero Beach	414	Municipal
Jackson 6 of 10 (2012: 5 of 10)	1	Jackson County School District	1,099	County
	2	FL Department of Corrections	828	State
	3	Sunland Developmental Disability Center	721	State
	4	Jackson County Hospital District	559	County
	8	City of Marianna	303	Municipal
	9	U.S. Department of Justice	294	Federal

Jefferson 3 of 10 (2012: 3 of 10)	1	FL Department of Corrections	226	State
	3	Jefferson County Board of Commissioners	86	County
	4	Jefferson County Sheriff's Office	65	County
Lafayette 4 of 10 (2012: 3 of 10)	1	FL Department of Corrections	262	State
	2	Lafayette County School District	181	County
	4	Lafayette County Board of Commissioners	61	County
	6	Lafayette County Sheriff's Office	38	County
Lake 4 of 10 (2012: 3 of 10)	1	Lake County Public School District	6,464	County
	5	South Lake County Hospital	1,431	County
	8	Lake County Board of Commissioners	769	County
	10	Lake County Board Sheriff's Office	692	County
Lee 7 of 10 (2012: 4 of 10)	1	Lee Memorial Health System	12,784	County
	2	Lee County School District	12,434	County
	4	Lee County Board of Commissioners	2,782	County
	5	Florida Gulf Coast University	1,927	State
	7	City of Cape Coral	1,721	Municipal
	8	Lee County Sheriff's Office	1,589	County
	10	U.S. Postal Service	1,368	Federal
Leon 8 of 10 (2012: 6 of 10)	1	Florida State University	7,491	State
	2	Leon County School Board	5,147	County
	4	City of Tallahassee	3,508	Municipal
	5	Florida A&M University	2,778	State
	7	Tallahassee Community College	1,394	County
	8	FL Department of Education	1,086	State
	9	FL Department of Children & Families	1,041	State
	10	FL Department of Revenue	931	State
Levy 3 of 10 (2012: 1 of 10)	1	Levy County School District	892	County
	4	Levy County Board of Commissioners	258	County
	8	Levy County Sheriff's Office	149	County

Liberty 4 of 10 (2012: 2 of 10)	1	FL Department of Corrections	298	State
	2	Liberty County School District	281	County
	6	Liberty County Board of Commissioners	69	County
	8	Liberty County Sheriff's Department	39	County
Madison 5 of 10 (2012: 3 of 10)	1	Madison County School District	401	County
	2	FL Department of Corrections	290	State
	4	North Florida Community College	147	County
	7	Madison County Board of Commissioners	127	County
	10	Madison County Jail	78	County
Manatee 4 of 10 (2012: 4 of 10)	1	Manatee County School Board	5,634	County
	5	Manatee County Board of County Commissioners	1,922	County
	7	Manatee County Sheriff's Office	1,219	County
	10	State College of Florida, Manatee-Sarasota	889	State
Marion 5 of 10 (2012: 5 of 10)	1	Marion County Public Schools	6,724	County
	5	Marion County Board of Commissioners	1,391	County
	6	FL Department of Corrections	1,267	State
	8	City of Ocala	1,005	Municipal
	10	College of Central Florida	819	State
Martin 3 of 10 (2012: 3 of 10)	2	Martin County School Board	3,125	County
	4	Martin County Board of Commissioners	1,017	County
	5	Martin County Sheriff's Office	543	County
Miami-Dade 6 of 10 (2012: 6 of 10)	1	Miami-Dade County School Board	39,959	County
	2	Miami-Dade County	27,862	County
	5	Jackson Health System	12,173	County
	7	Miami Dade College	7,111	State
	8	Florida International University	6,608	State
	9	U.S. Postal Service	5,134	Federal

Monroe 5 of 10 (2012: 5 of 10)	1	Monroe County Public School District	1,608	County
	5	Monroe County Board of Commissioners	572	County
	6	Monroe County Sheriff Office	538	County
	8	City of Key West	513	Municipal
	10	U.S. Department of the Air Force	424	Federal
Nassau 3 of 10 (2012: 4 of 10)	1	Nassau County School Board	1,845	County
	7	U.S. Department of Transportation	400	Federal
	8	Board of Commissioners of Nassau County	315	County
Okaloosa 4 of 10 (2012: 3 of 10)	1	U.S. Department of the Air Force	6,657	Federal
	2	Okaloosa County School Board	4,157	County
	5	Okaloosa County Board of County Commissioners	834	County
	6	HQ AFSVA/SVFA (Air Force Services Association)	661	Federal
	7	Northwest Florida State College	655	State
Okeechobee 4 of 10 (2012: 3 of 10)	1	Okeechobee County Public School District	925	County
	4	FL Department of Corrections	335	State
	7	Okeechobee County Sheriff's Office	196	County
	9	Okeechobee Board of Commissioners	174	County
Orange 3 of 10 (2012: 4 of 10)	2	Orange County School Board	24,900	County
	8	Orange County Board of County Commissioners	7,601	County
	9	University of Central Florida	7,149	State
Osceola 2 of 10 (2012: 2 of 10)	1	Osceola County School Board	7,903	County
	6	Osceola County Board of County Commissioners	1,410	County
Palm Beach 6 of 10 (2012: 5 of 10)	1	Palm Beach County School Board	22,402	County
	4	Palm Beach County Board of County Commissioners	5,827	County
	5	Palm Beach County Sheriff's Office	3,772	County
	6	Florida Atlantic University	3,714	State
	9	Palm Beach State College	2,833	State
	10	U.S. Department of Veterans Affairs	2,732	Federal

Pasco 3 of 10 (2012: 5 of 10)	1	Pasco County School District	11,056	County
	3	Pasco County Board of Commissioners	2,349	County
	4	Pasco County Sheriff's Office	1,286	County
Pinellas 5 of 10 (2012: 6 of 10)	1	Pinellas County Public School District	15,251	County
	3	U.S. Department of Veterans Affairs	4,502	Federal
	6	City of St. Petersburg	3,408	Municipal
	9	Pinellas County Sheriff's Office	2,689	County
	10	St. Petersburg College	2,466	State
Polk 4 of 10 (2012: 4 of 10)	1	Polk County School Board	12,772	County
	5	City of Lakeland	2,311	Municipal
	7	Polk County Board of County Commissioners	1,919	County
	8	Polk County Sheriff's Office	1,894	County
Putnam 4 of 10 (2012: 3 of 10)	1	Putnam County School District	1,653	County
	3	St. Johns River State College	540	State
	5	St. Johns River Water Management District	345	State
	6	Putnam County Board of Commissioners	285	County
Santa Rosa 4 of 10 (2012: 4 of 10)	1	Santa Rosa County School District	3,162	County
	2	Department of Corrections	784	State
	6	Santa Rosa County Board of County Commissioners	393	County
	8	Santa Rosa Sheriff's Office	384	County
Sarasota 5 of 10 (2012: 4 of 10)	1	Sarasota County School Board	6,271	County
	4	Sarasota County Board of County Commissioners	2,362	County
	6	Sarasota County Sheriff	953	County
	8	City of Sarasota	776	Municipal
	9	U.S. Postal Service	689	Federal
Seminole 4 of 10 (2012: 4 of 10)	1	Seminole County School Board	8,491	County
	4	Seminole State College of Florida	1,526	State
	7	Seminole County Sheriff's Office	1,386	County
	8	Seminole County Board of County Commissioners	1,375	County

St. Johns 4 of 10 (2012: 5 of 10)	1	St. Johns County School District	5,416	County
	5	St. Johns County Board of Commissioners	1,240	County
	8	Florida School for the Deaf & Blind	763	State
	9	St. Johns County Sheriff's Office	748	County
St. Lucie 5 of 10 (2012: 4 of 10)	1	St. Lucie County School Board	5,503	County
	2	Indian River State College	1,876	State
	5	City of Port St. Lucie	1,077	Municipal
	9	St. Lucie County	773	County
	10	St. Lucie County Sheriff's Department	691	County
Sumter 4 of 10 (2012: 5 of 10)	1	U.S. Department of Justice	1,263	Federal
	3	Village Center Community Development District	1,096	County
	4	Sumter County School Board	863	County
	9	FL Department of Corrections	433	State
Suwannee 3 of 10 (2012: 3 of 10)	2	Suwannee County Public School District	855	County
	3	FL Department of Corrections	560	State
	5	Suwannee County Board of Commissioners	292	County
Taylor 3 of 10 (2012: 2 of 10)	2	Taylor County School Board	504	County
	3	FL Department of Corrections	408	State
	10	Taylor County Board of Commissioners	113	County
Union 4 of 10 (2012: 3 of 10)	1	FL Department of Corrections	1,240	State
	2	School Board of Union County	390	County
	6	Union County Board of County Commissioners	68	County
	10	Union County Sheriff's Office	38	County
Volusia 3 of 10 (2012: 5 of 10)	1	Volusia County School District	9,003	County
	8	Volusia County Board of County Commissioners	1,405	County
	9	Daytona State College	1,252	State

Wakulla 4 of 10 (2012: 3 of 10)	1	Wakulla County School District	761	County
	2	FL Department of Corrections	593	State
	4	Wakulla County Sheriff's Department	136	County
	7	Wakulla County Board of County Commissioners	113	County
Walton 5 of 10 (2012: 2 of 10)	1	Walton County School District	1,395	County
	5	Walton County Sheriff's Office	502	County
	7	Walton County Board of Commissioners	398	County
	8	FL Department of Corrections	309	State
	10	South Walton Fire District	173	County
Washington 4 of 10 (2012: 4 of 10)	1	Washington County District School District	611	County
	2	FL Department of Corrections	488	State
	3	FL Department of Transportation	301	State
	7	Washington County Sheriff's Office	110	County
Source: InfoGroup Employer Database 2019 ed.1 Provided to Florida TaxWatch by: Florida Department of Economic Opportunity (DEO), Bureau of Workforce Statistics & Economic Research				

ABOUT FLORIDA TAXWATCH

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